

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
SAN JOSE DIVISION

LABORERS' LOCAL,	)	Case No. 5:11-CV-04093 EJD
	)	
Plaintiff,	)	<b>ORDER GRANTING DEFENDANTS'</b>
v.	)	<b>MOTIONS TO DISMISS</b>
	)	
INTERSIL ET AL.,	)	<b>(Re: Docket Item Nos. 19, 20)</b>
	)	
Defendants.	)	
	)	

**I. INTRODUCTION**

Presently before the court are two motions filed by Defendants to dismiss Plaintiff Laborers' Local #231 Pension Fund's ("Plaintiff") complaint. Defendants are David B. Bell, Jonathan A. Kennedy, Susan J. Hardman, Peter R. Oaklander, David M. Loftus, Robert W. Conn, James V. Diller, Gary E. Gist, Mercedes Johnson, Gregory Lang, Jan Peeters, Robert N. Pokelwaldt, James A. Urry, Compensia Inc. ("Compensia"), and Nominal Defendant Intersil Corporation ("Intersil").

For the reasons discussed below, Defendants' motions to dismiss will be granted with leave to amend.

**II. FACTUAL AND PROCEDURAL BACKGROUND**

This is a shareholders' derivative action suit brought for the benefit of Nominal Defendant Intersil against certain executives and directors of Intersil. According to the complaint, Plaintiff

has been a shareholder of Intersil since July 2009. See Complaint, Docket Item No. 1, at ¶ 10.

Intersil is a Delaware corporation, headquartered in Milpitas, California, which designs, develops, manufactures and markets high-performance analog and mixed-signal integrated circuits. Id. at ¶ 11. Compensia, a citizen of California, is an executive compensation advisory firm that assisted the Intersil Board in connection with the 2010 executive pay. Id. at ¶ 25. Compensia was retained by Intersil “to advise it on competitive market practices and other areas of Named Executive Officer compensation.” Id. at ¶ 36 (quoting 2011 Proxy Statement, at 18). The thirteen individually named defendants are directors and officers of Intersil. Id. at ¶¶ 12-24. Defendant Bell is the CEO, President, and a director of Intersil. Id. at ¶ 12. His pay was increased by 40.6 percent in 2010. Id. Defendant Kennedy is the Chief Financial Officer of Intersil, and his pay was increased by 26.1 percent in 2010. Id. at ¶ 13. Defendant Hardman is Senior Vice President of Intersil and her pay was increased by 38.6 percent. Id. at ¶ 14. Defendant Oaklander is Senior Vice President of Intersil and his pay was increased by 36.7 percent. Id. at ¶ 15. Defendant Loftus is also a Senior Vice President of Intersil and his pay increased by 66.6 percent. Id. at ¶ 16. Defendants Conn, Diller, Gist, Johnson, Lang, Peeters, Pokelwaldt, and Urry were all Intersil directors at the time of the transaction and served either on the company’s Compensation or Audit Committees, which approved the 2010 pay raises. Id. at ¶¶ 17-24.

On March 26, 2011, the Intersil Board recommended shareholder approval of the 2010 executive compensation.<sup>1</sup> Id. at ¶ 36. The executive compensation plan raised the compensation of the company’s named executives by an average of 41.7 percent, pursuant to Intersil’s “pay for performance” policy.<sup>2</sup> Id. at ¶¶ 12-16, 31, 34. On May 4, 2011, pursuant to the Dodd-Frank Wall

<sup>1</sup> The 2011 Proxy Statement, issued by Intersil on March 16, 2011 and quoted in the Complaint, explained that the “say-on-pay” proposal gave “shareholders the opportunity to express their views” on executive compensation and that the “non-binding” vote would be taken “into consideration.” See Docket Item No. 1, at ¶ 36. According to the Complaint, the 2010 executive compensation had already been approved by the Board before it was recommended for approval. Id. at ¶ 2. The court may take judicial notice of Intersil’s 2011 Proxy Statement as it is relied on by the Complaint. Fed. R. Evid. 201(b)(2).

<sup>2</sup> Intersil’s 2011 Proxy Statement states that Intersil has a “pay for performance” policy, where cash incentives are based on the achievement of “revenue goals” and “operating income goals.” The Proxy Statement notes that “[t]he Named Executive Officers have successfully managed the Company . . . . Fiscal year 2010 revenue grew by 35% and operating income grew by 127%.” See Docket Item No. 1, at ¶ 36.

Street Reform and Consumer Protection Act (“Dodd-Frank Act”), a non-binding shareholder vote was held on executive compensation.<sup>3</sup> *Id.* at ¶ 39. In that vote, 56 percent of voting Intersil shareholders rejected the Board’s 2010 CEO and top executive compensation.<sup>4</sup> *Id.* at ¶¶ 2, 39.

On August 19, 2011, Plaintiff filed this action for breach of fiduciary duty and unjust enrichment on behalf of Intersil by one of its shareholders against several of Intersil’s current executives and Board of Directors, alleging that the 2010 executive compensation approved by the Board of Directors was “excessive, irrational, and unreasonable” and that Intersil has been and continues to be severely injured by the executive pay. *Id.* at ¶¶ 34, 41. Plaintiff alleges that in 2010, Intersil suffered substantial financial declines in its net income, which declined by 31.6 percent, and earnings per share, which declined by 34.4 percent. *Id.* at ¶¶ 32-33. At the same time, the Board approved substantial pay raises for its top executives, under the “pay for performance” program. *Id.* at ¶¶ 31, 34. Thus, Plaintiff claims that the relationship between executive pay and corporate performance was “tenuous at best.” *Id.* at ¶ 32.

Plaintiff also asserts a claim for aiding and abetting breach of fiduciary duty against Compensia, an independent compensation consultant. Plaintiff seeks recovery, on behalf of Intersil, and asks for damages, declaratory judgment, equitable and/or injunctive relief, implementation and administration of internal control and systems to prohibit and prevent payment of excessive executive compensation, and costs and fees associated with this action.

Before filing this action, Plaintiff did not make a pre-suit demand on Intersil’s Board. However, Plaintiff alleges that demand would be futile because the entire board “faces a substantial likelihood of liability for breach of loyalty” and the Board’s decision is not entitled to business judgment protection. *Id.* at ¶ 45.

On October 17, 2011, Nominal Defendant Intersil, including the named individual defendants, and Defendant Compensia each filed a motion to dismiss Plaintiff’s complaint. *See*

<sup>3</sup> The Dodd-Frank Act, which added a new section 14A to the Securities Exchange Act of 1934, requires public companies to allow their shareholders to conduct a non-binding vote on executive compensation at least once every three years. 15 U.S.C. § 78n-1.

<sup>4</sup> 60 of 86 reporting mutual fund owners (69.8%) voted against the 2010 executive compensation. *See* SEC filings, Decl. of Benny C. Goodman III Ex. A, Docket Item No. 22-2.

Docket Item Nos. 19, 20. Additionally, Compensia filed a notice of joinder to Intersil's motion to dismiss. See Docket Item No. 21. Plaintiff filed its combined opposition to Defendants' motions on November 21, 2011. See Docket Item No. 22. Defendants filed two reply briefs on December 16, 2011. See Docket Item Nos. 23, 24.

### III. JURISDICTION

Federal courts are courts of limited jurisdiction, possessing only that power authorized by Article III of the United States Constitution and statutes enacted by Congress pursuant thereto. See Bender v. Williamsport Area Sch. Dist., 475 U.S. 534, 541 (1986). Plaintiff asserts federal jurisdiction based upon the parties' diversity of citizenship. Jurisdiction is proper under 28 U.S.C. §1332(a)(1), as there is complete diversity between Plaintiff and Defendants and the amount in controversy exceeds \$75,000. Venue is proper under 28 U.S.C. §1391(a) because Intersil maintains its executive offices and principal place of business in this District.

### IV. LEGAL STANDARD

Under Federal Rule of Civil Procedure 12(b)(6), a complaint may be dismissed if it fails to state a claim upon which relief can be granted. "To survive a motion to dismiss, a complaint must contain sufficient factual matter, accepted as true, 'to state a claim to relief that is plausible on its face.'" Ashcroft v. Iqbal, 556 U.S. 662, 129 S. Ct. 1937, 1949 (2009) (internal citations omitted). "A claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged." Id. Recitals of the elements of a cause of action and conclusory allegations are insufficient. Id.

Federal Rule of Civil Procedure 8(a) requires a plaintiff to plead each claim with sufficient specificity to "give the defendant fair notice of what the . . . claim is and the grounds upon which it rests." Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007) (internal quotations omitted). Moreover, the factual allegations "must be enough to raise a right to relief above the speculative level" such that the claim "is plausible on its face." Id. at 555, 570. In considering the sufficiency of a claim, the court must accept as true all of the factual allegations contained in the complaint. Id. at 555-56. However, the court is not required to accept as true legal conclusions cast in the form of factual allegations. Id. at 555.

If dismissal is granted under Rule 12(b)(6), leave to amend should be allowed unless the pleading could not possibly be cured by the allegation of other facts. Lopez v. Smith, 203 F.3d 1122, 1130 (9th Cir. 2000). If amendment would be futile, however, a dismissal may be ordered with prejudice. Dumas v. Kipp, 90 F.3d 386, 393 (9th Cir.1996) (internal quotations omitted).

## V. DISCUSSION

### A. Shareholder Derivative Suits

A shareholder derivative suit is a uniquely equitable remedy in which a shareholder asserts on behalf of a corporation a claim belonging not to the shareholder, but to the corporation. Aronson v. Lewis, 473 A.2d 805, 811 (Del. 1984) (overruled on other grounds by Brehm v. Eisner, 746 A.2d 244 (Del. 2000)). Pursuant to Federal Rule of Civil Procedure 23.1, which governs derivative actions, a shareholder's complaint must state with particularity "any effort by the plaintiff to obtain the desired action from the directors" and "the reasons for not obtaining the action or not making the effort." Fed. R. Civ. P. 23.1. Rule 23.1 imposes a higher standard of pleading than Rule 8(a).

### B. Demand Futility

Defendants move to dismiss the complaint on the ground that Plaintiff did not make a demand on Intersil's Board of Directors, as required by Delaware law, and that Plaintiff failed to plead particularized facts excusing the demand, as required under Rule 23.1. Plaintiff concedes that it did not make a pre-suit demand on Intersil's Board. See Docket Item No. 1, at ¶¶ 44-47. However, Plaintiff contends that the demand upon the Board would have been futile.

#### 1. Choice of Law

When a federal court sits in diversity, it looks to the forum state's choice of law rules to determine the controlling substantive law. Patton v. Cox, 276 F.3d 493, 495 (9th Cir. 2002). Here, because Intersil has its corporate headquarters and main place of business in Milpitas, California, the court applies California state law.

Pursuant to the "internal affairs" doctrine, which is generally followed by courts in California, "the law of the state of incorporation governs liabilities of officers or directors to the corporation or its shareholders." In re Sagent Tech., Inc., Derivative Litig., 278 F. Supp. 2d 1079,

1 1086 (N.D. Cal. 2003); see Cal. Corp. Code § 2116. Additionally, the demand requirements for a  
 2 shareholder derivative suit are determined by the law of the state of incorporation. Kamen v.  
 3 Kemper Financial Services, Inc., 500 U.S. 90, 96, 108-09 (1991) (“the function of the demand  
 4 doctrine . . . is a matter ‘substance’ not ‘procedure’ . . . . [Courts] must apply the demand futility  
 5 exception as it is defined by the law of the state of incorporation”); Potter v. Hughes, 546 F.3d  
 6 1051, 1054 n.1 (9th Cir. 2008) (“the substantive demand requirement is an issue of state law”); In  
 7 re Silicon Graphics Inc. Sec. Litig., 183 F.3d 970, 990 (9th Cir. 1999) (superseded by statute on  
 8 other grounds). Accordingly, because Intersil is incorporated in Delaware, the court applies  
 9 Delaware law to determine whether demand is excused.

10 Under Delaware law, “directors of a corporation and not its shareholders manage the  
 11 business and affairs of the corporation, and accordingly, the directors are responsible for deciding  
 12 whether to engage in derivative litigation.” Levine v. Smith, 591 A.2d 194, 200 (Del. Ch. 1991)  
 13 (internal citation omitted) (overruled on other grounds by Brehm, 746 A.2d 244). Because  
 14 directors are empowered to manage or direct the business affairs of the corporation, a shareholder  
 15 seeking to bring a derivative action must first make a demand on that corporation’s board of  
 16 directors, giving the board an opportunity to examine the alleged grievance to determine whether  
 17 pursuing the action is in the best interest of the corporation. Aronson, 473 A.2d at 812. The right  
 18 of a shareholder to prosecute a derivative suit is limited to situations where the shareholder has  
 19 demanded that the directors pursue the claim and they have wrongfully refused to do so or where  
 20 demand is excused because the directors are incapable of making impartial decisions regarding  
 21 such litigation. Rales v. Blasband, 634 A.2d 927, 932 (Del. 1993) (quoting Levine, 591 A.2d at  
 22 200).

23 To prove that demand is excused, a shareholder must plead with particularity the reasons  
 24 why such demand would have been futile. Fed. R. Civ. P. 23.1. Under Delaware law, failure to  
 25 make a demand may be excused if a plaintiff can raise a reasonable doubt that (1) a majority of the  
 26 board is disinterested or independent, or (2) the challenged act was a product of the board’s valid  
 27 exercise of business judgment. Aronson, 473 A.2d at 814. If either part of the test is satisfied,  
 28 demand is excused. Brehm, 746 A.2d at 256. However, where a plaintiff fails to adequately allege

particularized facts demonstrating that either of the Aronson prongs has been met, the complaint must be dismissed. See Aronson, 473 A.2d 805.

## **2. First Prong of Aronson: Independent and Disinterested**

Under the first part of the Aronson test, Plaintiff must raise a reasonable doubt that a majority of the board is disinterested or independent. Directorial interest exists whenever divided loyalties are present, where the director will receive a personal financial benefit from a transaction that is not equally shared by the stockholders, or when a corporate decision will have a “materially detrimental impact” on a director but not on the corporation or its stockholders. Rales, 634 A.2d at 936; Aronson, 473 A.2d at 812. Independence exists when a director's decision is based on “the corporate merits of the subject before the board rather than extraneous considerations or influences.” Aronson, 473 A.2d at 816.

Plaintiff insists that the complaint creates a reasonable doubt as to the independence of the whole Board because the Board of Directors faces a substantial likelihood of liability for breach of loyalty as a result of the approved 2010 executive compensation. The duty of loyalty mandates that the best interests of the corporation and its shareholders take precedence over any interest possessed by a director or officer. See Cede & Co. v. Technicolor, Inc., 634 A.2d 345, 361 (Del. 1993). To establish a breach of loyalty, a plaintiff must allege that a director or officer “was on both sides of the transaction, or derived any personal financial benefit from it in the sense of self-dealing . . . .” Id. at 362 (quoting Aronson, 473 A.2d at 812). Plaintiff has not pled facts that show a majority of the Board breached its duty of loyalty, as the complaint only alleges that one director derived personal financial benefit.

Under Delaware law, “the mere threat of personal liability for approving a questioned transaction, standing alone, is insufficient to challenge either the independence or disinterestedness of directors . . . .” Aronson, 473 A.2d at 815. A plaintiff may not “bootstrap allegations of futility” by pleading merely that “the directors participated in the challenged transaction or that they would be reluctant to sue themselves.” Blasband v. Rales, 971 F.2d 1034, 1049 (3rd Cir. 1992) (citing Delaware law). Demand is not excused simply because the Board might be liable for a breach of duty of loyalty as a result of approving the 2010 executive compensation.



1           Additionally, Plaintiff claims that a pre-suit demand against Defendant Bell is excused  
2 because, as the CEO of Intersil, he lacks independence as he has received and continues to receive  
3 monetary compensation and benefits from Intersil.

4           The court finds that Plaintiff does not meet its burden of proving that a majority of the  
5 directors are interested or not independent. Plaintiff has alleged that only one director, Defendant  
6 Bell, received any personal benefit from the challenged transaction. Plaintiff has not pled any facts  
7 to show that the Board was dominated by Defendant Bell or that the Board was so under his  
8 influence that the majority of its members were not independent. See Levine, 591 A.2d at 205.

9           Accordingly, Plaintiff has not met the first prong of the Aronson test for demand futility.

### 10           **3. Second Prong of Aronson: Business Judgment Rule**

11           Under the second prong of the Aronson test, Plaintiff must raise a reasonable doubt that the  
12 transaction is entitled to the protection of the business judgment rule. In re Walt Disney Co.  
13 Derivative Litig., 825 A.2d 275, 286 (Del. Ch. 2003). The business judgment rule is “a  
14 presumption that in making a business decision the directors of a corporation acted on an informed  
15 basis, in good faith and in the honest belief that the action taken was in the best interest of the  
16 company.” Aronson, 437 A.2d at 812. Under the business judgment rule, “directors are entitled to  
17 a presumption that they were faithful to their fiduciary duties . . . [and] the burden is upon the  
18 plaintiff in a derivative action to overcome that presumption.” Beam v. Stewart, 845 A.2d 1040,  
19 1048-49 (Del. 2004). To rebut the business judgment rule presumption, “plaintiffs must plead  
20 particularized facts sufficient to raise (1) a reason to doubt that the action was taken honestly and in  
21 good faith or (2) a reason to doubt that the board was adequately informed in making the decision.”  
22 In re J.P. Morgan Chase & Co. S’holder Litig., 906 A.2d 808, 824 (Del. Ch. 2005) (quoting In re  
23 Walt Disney Co., 825 A.2d at 286). “[A] decision made by a loyal and informed board will not be  
24 overturned by the courts unless it ‘cannot be attributed to any rational business purpose.’” Cede,  
25 634 A.2d at 361 (quoting Sinclair Oil Corp., 280 A.2d 717, 720 (Del. 1971)); see In re Walt Disney  
26 Co., 825 A.2d at 286-87. In Delaware, corporations are empowered to “[a]ppoint such officers and  
27 agents as the business of the corporation requires and to pay or otherwise provide for them suitable  
28



1 compensation.” 8 Del. C. § 122(5). A board’s decision on executive compensation is “entitled to  
2 great deference.” Brehm, 746 A.2d at 263.

3 The complaint fails to allege facts showing that Intersil’s Board was not adequately  
4 informed in making the decision regarding the 2010 executive compensation. With regards to the  
5 honesty and good faith of the Board, Plaintiff points to the shareholder vote to call the directors’  
6 decision into question. See In re J.P. Morgan, 906 A.2d at 825.

7 Plaintiff claims that the Board’s decision regarding increased 2010 executive pay was  
8 inconsistent with Intersil’s “pay for performance” compensation policy, and therefore, not entitled  
9 to business judgment protection. Plaintiff alleges that the company’s net income and earnings per  
10 share declined, whereas executive compensation rose. However, Defendants claim that the  
11 compensation was in line with Intersil’s policy. Intersil’s 2011 Proxy Statement explained that  
12 performance-based incentives would be based on “revenue goals” and “operating income goal.”  
13 See Docket Item No. 1, at ¶ 36 (quoting 2011 Proxy Statement). Plaintiff does not contend that  
14 Intersil’s targets were not reached; in fact, Defendants claim that in 2010 both revenue and  
15 operating income increased substantially. See Docket Item No. 19, at 23. However, Plaintiff  
16 claims that even with that information, the majority of shareholders expressed their opinion that  
17 Intersil’s executive compensation was not in line with the company’s own “pay for performance”  
18 policy. Plaintiff claims that the negative “say-on-pay” shareholder vote is evidence showing that  
19 directors failed to act in the shareholders’ best interests and rebuts the presumption that the Board’s  
20 decision regarding compensation is entitled to business judgment protection.<sup>5</sup>

21 <sup>5</sup> Plaintiff relies heavily on NECA-IBEW Pension Fund on behalf of Cincinnati Bell, Inc. v. Cox,  
22 2011 WL 4383368 (S.D. Ohio Sept. 20, 2011), a similar case recently decided in the United States  
23 District Court for the Southern District of Ohio applying Ohio state law to interpret the Dodd-  
24 Frank Act. The court found that where a majority of shareholders, in a shareholder vote,  
25 disapproved of the executive compensation, plaintiff has demonstrated sufficient facts to show that  
26 there is reason to doubt that the directors could exercise their independent business judgment over  
27 whether to bring suit against themselves for breach of fiduciary duty in awarding the challenged  
28 compensation. Id. at \*4. However, this case has been called into question by Plumbers Local No.  
137 Pension Fund v. Davis, 2012 WL 104776 (D. Or. Jan. 11, 2012). The District Court for the  
District of Oregon noted that the Cincinnati Bell court apparently lacked subject matter jurisdiction  
and the plaintiff failed to disclose contrary authority in response to the court’s specific inquiry. Id.  
at \*5.

A recent case decided by the Georgia Superior Court, Teamsters Local 237 Additional Security  
Benefit Fund (“Beazer”) v. McCarthy, No. 2011-cv-197841 (Superior Court of Fulton County, Ga.,

The Dodd-Frank Act was signed into law in July 2010 in light of the financial crisis in this country. It is described, in part, as “[a]n Act to promote the financial stability of the United States by improving accountability and transparency in the financial system . . . .” Dodd-Frank Wall Street Reform and Consumer Protection Act, Pub. L. No. 111-203, 124 Stat. 1376 (2010). In a report on The Restoring American Financial Stability Act of 2010, later renamed the Dodd-Frank Act, Senator Christopher Dodd noted that, “[i]n connection with the crisis . . . investors need more protection; shareholders need a greater voice in corporate governance . . . . Congress is empowering shareholders in a public company to have a greater voice on executive compensation . . . .” S. Rep. No. 111-176 at 35-37 (2010). The Senate Committee on Banking, Housing, and Urban Affairs held hearings for nearly three years in order to “identify[] and examin[e] gaps, overlaps, and shortfalls in a regulatory system that has not been updated since the 1930s” and, as a result, created “the reform our financial system needed and provided the American people with the economic stability that they deserve.” Hearing on the Implementation of the Dodd-Frank Wall Street Reform and Consumer Protection Act Before the S. Comm. on Banking, Housing and Urban Affairs (Sept. 30, 2010) (statement of Sen. Christopher Dodd, Chairman, S. Comm. on Banking, Housing and Urban Affairs).

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Sept. 16, 2011), applied Delaware law in a situation similar to the case at hand. In Beazer, plaintiffs alleged that defendants had breached their duties of loyalty, candor, and good faith by approving “excessive” executive pay and that the results of the shareholder “say on pay” vote rebutted the presumption of the business judgment rule. Id. at \*3. Defendants in that case, as here, moved to dismiss the complaint, alleging that plaintiffs did not properly plead excuse from the demand requirement. The Georgia Superior Court decided that, under Delaware law, plaintiffs did not meet the first prong of the Aronson test, because only one of the directors was alleged to have received the challenged compensation. Id. at \*8. Furthermore, the court determined that plaintiffs did not meet the second prong of the Aronson test when plaintiffs pled that the negative “say on pay” vote constituted evidence to rebut the business judgment rule. Id. at \*10. First, the court noted that the vote was held after the challenged decision was made, so the Board could not have considered the result of the shareholder vote when making decisions regarding executive pay, and thus the directors did not fail to act on an informed basis when they did not take the vote’s results into consideration. Id. Second, the court reiterated that the Dodd-Frank Act preserves the pre-existing fiduciary duty framework concerning directors’ executive compensation decisions and that shareholders’ independent business judgment does not rebut the presumption of business judgment. Id. at \*11. The court refused to conclude that “an adverse say on pay vote *alone* suffices to rebut the presumption of business judgment protection applicable to directors’ compensation decisions.” However, the court did not conclude that such a vote could not be used along with other facts to rebut the business judgment protection. Id. at \*12.

Section 951 of the Dodd-Frank Act requires public companies to conduct a non-binding shareholder vote on executive compensation at least once every three years. 15 U.S.C. § 78n-1. Senator Barney Frank noted that the “say on pay” provision was passed “to empower shareholders.” Hearing on Executive Compensation Oversight Before the H. Comm. on Financial Services (Sept. 24, 2010) (statement of Rep. Barney Frank, Chairman, H. Comm. on Financial Services). The shareholder vote is meant to give shareholders “the ability to hold executives accountable, and to disapprove of misguided incentive schemes.” 156 Cong. Rec. S5902-01, S5916 (2010) (statement of Sen. Jack Reed). Section 951 expressly states that the shareholder vote is not binding and it “may not be construed . . . to create or imply any change to the fiduciary duties” nor “to create or imply any additional fiduciary duties.” 15 U.S.C. § 78n-1(c). While the few courts analyzing section 951 of the Dodd-Frank Act agree that it does not create any new fiduciary duties,<sup>6</sup> no court in California or Delaware has decided whether a negative shareholder vote under the Dodd-Frank Act can be used as evidence to rebut the business judgment rule presumption under Delaware law.<sup>7</sup>

Congress was explicit that the shareholder vote on executive pay is non-binding, but the Act is silent on what consideration courts should give to the shareholder vote. Where resolution of a question of federal law turns on a statute and the intention of Congress, courts first look to the

<sup>6</sup> The U.S. District Court in Southern California recently ruled that the Dodd-Frank Act did not create a private right or fiduciary duties. Assad v. Hart, 2012 WL 33220 (S.D. Cal. Jan. 6, 2012); Dennis v. Hart, 2012 WL 33199 (S.D. Cal. Jan. 6, 2012). In both cases, the court held that plaintiff failed to state a claim for breach of fiduciary duty based on defendants’ failure to respond to the negative say on pay vote. Assad, 2012 WL 33220, at \*4; Dennis, 2012 WL 33199, at \*3. However, the court declined to rule on whether a negative vote can rebut the business judgment rule, noting that “[t]o the extent that Plaintiff seeks to use the negative say on pay vote as evidence that the business judgment presumption was rebutted, resolution of the issue depends on California state law.” Assad, 2012 WL 33220, at \*5; Dennis, 2012 WL 33199, at \*4. The court remanded this issue to state courts.

<sup>7</sup> As discussed above, the Georgia Superior Court in Beazer, No. 2011-cv-197841 (Superior Court of Fulton County, Ga., Sept. 16, 2011), and the District Court for the District of Oregon, Plumbers Local No. 137, 2012 WL 104776 (D. Or. Jan. 11, 2012), have interpreted Delaware law as it relates to the shareholder vote provision of the Dodd-Frank Act. The District Court for the Southern District of Ohio interpreted the shareholder provision of the Dodd-Frank Act under Ohio state law. Cincinnati Bell, 2011 WL 4383368 (S.D. Ohio Sept. 20, 2011). The District Court in the Southern District of California interpreted the Dodd-Frank Act under Delaware law, but declined to rule on whether the shareholder vote can rebut the business judgment rule, instead remanding the decision to California state court. Assad, 2012 WL 33220; Dennis, 2012 WL 33199.

1 statutory language, and if it is unclear, then to the legislative history. Blum v. Stenson, 465 U.S.  
 2 886, 896 (1984). Congress must have intended for the shareholder vote to have some weight if, as  
 3 discussed above, the goals of section 951 are to empower shareholders and to hold executives  
 4 accountable. Furthermore, if the shareholder vote approving executive compensation is meant to  
 5 have no effect whatsoever, it seems unlikely that Congress would have included a specific  
 6 provision requiring such a vote.

7 Earlier cases, decided before passage of the Dodd-Frank Act, held that Delaware law allows  
 8 directors to take good faith actions that they believe will benefit stockholders, “even if they realize  
 9 that the stockholders do not agree with them.” In re Lear Corp. S’holder Litig., 967 A.2d 640, 655  
 10 (Del. Ch. 2008); see Mercier v. Inter-Tel (Del.) Inc., 929 A.2d 786 (Del. Ch. 2007); TW Services,  
 11 Inc. v. SWT Acquisition Corp., 1989 WL 20290, at \*8 n.14 (Del. Ch. Mar. 2, 1989). In Lear, the  
 12 company’s board knew that shareholder approval of the contested decision was unlikely, but there  
 13 was no shareholder vote that expressly indicated disagreement. The Lear court noted that it would  
 14 be inconsistent with the business judgment rule for a court to “sustain a complaint grounded in the  
 15 concept that directors act disloyally if they adopt a merger agreement in good faith simply because  
 16 stockholders might (?), were likely (?), or were almost certain (?) to reject it.” In re Lear, 976 A.2d  
 17 at 655. In the case at hand, unlike in Lear, no speculation is necessary, because the Intersil Board  
 18 knew for a fact that a majority of shareholders did not approve the executive compensation.  
 19 Therefore, reliance on cases such as Lear, which were decided before passage of the Dodd-Frank  
 20 Act and where no shareholder vote took place, is misplaced under these particular facts.

21 Looking to precedent from other courts that have interpreted the shareholder vote provision  
 22 of the Dodd-Frank Act, as well as the purpose of the Dodd-Frank Act, this court concludes that a  
 23 shareholder vote on executive compensation under the Act has substantial evidentiary weight and  
 24 *may* be used as evidence by a court in determining whether the second prong of the Aronson test  
 25 has been met. Ruling only on the particular facts presented in the case before the court, where 56  
 26 percent of shareholders disapproved of Intersil’s 2010 executive compensation package, the court  
 27 finds that the shareholder vote *alone* is not enough to rebut the presumption of the business  
 28

1 judgment rule. Additional facts are required for plaintiff to raise a reasonable doubt that the  
2 decision was not a valid exercise of business judgment.

3 Accordingly, the 56 percent negative vote by Intersil shareholders does not, on its own,  
4 rebut the business judgment presumption. Furthermore, Plaintiff has not pled sufficient facts to  
5 raise a reasonable doubt that the challenged act was a product of the board's valid exercise of  
6 business judgment. As such, Plaintiff has not met the second prong of the Aronson test for demand  
7 futility.

8 Accordingly, Plaintiff has not pled facts sufficient to prove that demand is excused. As  
9 such, Defendants' motions to dismiss the Complaint for failure to state a claim are GRANTED  
10 with leave to amend.

### 11 **C. Unjust Enrichment**

12 Plaintiff also seeks to assert a claim for unjust enrichment against Defendants Bell,  
13 Kennedy, Hardman, Oaklander, and Loftus. Plaintiff claims that pay hikes violated the Board's  
14 "pay for performance" policy and were unwarranted in light of Intersil's financial performance in  
15 2010. In the Complaint, Plaintiff points to 2010 pay increases ranging from 26.1 percent to 66.6  
16 percent for Defendants Bell, Kennedy, Hardman, Oaklander, and Loftus. Plaintiff claims that the  
17 demand requirement is excused for the unjust enrichment claim, as discussed above. Plaintiff  
18 alleges that this claim stems from the wrongful conduct alleged against the Board and that  
19 reasonable doubt exists that the Board could independently evaluate a demand challenging the  
20 executive compensation.

21 However, Defendants argue that Plaintiff claims that only Defendant Bell received anything  
22 of benefit from the challenged transaction and that Plaintiff fails to allege demand futility as to its  
23 unjust enrichment claim.

24 For the reasons discussed above, the court finds that Plaintiff has not pled facts sufficient to  
25 prove that demand for any claim is excused. Therefore, Defendants' motions to dismiss the  
26 Complaint for failure to state a claim are GRANTED with leave to amend.

**D. Aiding and Abetting**

Plaintiff claims that Defendant Compensia, a consultant to the Compensation Committee of the Intersil Board of Directors, aided and abetted the alleged breach of fiduciary duty. Defendant Compensia argues that the claim for aiding and abetting should be dismissed because Plaintiff has provided no justification for its failure to make a pre-suit demand on Intersil's Board of Directors with respect to its claim against Compensia and Plaintiff has not shown how such a demand was excused. Furthermore, Defendant Compensia claims that Plaintiff's claim would fail as a matter of law because the complaint fails to properly allege the conduct required to support the claim.

Defendant Compensia argues that tort claims brought against third parties who are not fiduciaries of the plaintiff are not governed by the "internal affairs" doctrine discussed above and California law, rather than Delaware law, applies to the claim. See, e.g., In re Brocade Commc'n Systems, Inc. Deriv. Litig., 615 F. Supp. 2d 1018, 1036 (N.D. Cal 2009) ("The court is not convinced, however, that the internal affairs doctrine mandates that Delaware law apply to tort claims brought against individuals who are not fiduciaries of a plaintiff employer."); Solow v. Stone, 994 F. Supp 173, 177 (S.D.N.Y. 1998) (declining to apply internal affairs doctrine to aiding and abetting fiduciary claim). In California, to prevail on a claim for aiding and abetting an intentional tort, plaintiff must establish that the accused: "(a) knows the other's conduct constitutes a breach of duty and gives substantial assistance or encouragement to the other to so act or (b) gives substantial assistance to the other in accomplishing a tortious result and the person's own conduct, separately considered, constitutes a breach of duty to the third person." Davenport v. Litton Loan Servicing, LP, 725 F. Supp. 2d 862, 882 (N.D. Cal. 2010).

Plaintiff, on the other hand, contends that Delaware law applies to the claim for aiding and abetting. In support of applying Delaware law, Plaintiff relies on cases holding that claims for aiding and abetting are governed by the laws of the state of incorporation of the party alleged to have committed the underlying breach of duty. However, none of the cases that Plaintiff relies on are binding on this court. In Delaware, "a third party may be liable for aiding and abetting a breach of fiduciary duty if the third party 'knowingly participates' in the breach," meaning that the third party acts "with the knowledge that the conduct advocated or assisted constitutes such a breach."



1 Beard Research, Inc. v. Kates, 8 A.3d 573, 603 (Del. Ch. 2010) (quoting Malpiede v. Townson,  
2 780 A.2d 1075, 1096-97 (Del. 2001)).

3 Ultimately, the court does not find it necessary to decided which state's laws apply to this  
4 claim. Regardless of which state law applies to determine the claim of aiding and abetting, the  
5 complaint does not allege any particular act that Defendant Compensia purportedly took to aid or  
6 abet any breach by the Board of Directors. Plaintiff merely states that Defendant Compensia  
7 "aided and abetted and rendered substantial assistance" to the Board's breach of fiduciary duty and  
8 therefore "acted with knowledge of the primary wrongdoing, substantially assisted the  
9 accomplishment of that wrongdoing, and was aware of its overall contribution to and furtherance  
10 of the wrongdoing." See Docket Item No. 1, at ¶ 56. Without further factual allegations,  
11 Plaintiff's claim fails as a matter of law. Moreover, Plaintiff does not allege any basis upon which  
12 the Board could not have disinterestedly and independently considered a demand to sue Defendant  
13 Compensia.

14 Accordingly, Plaintiff's claim for aiding and abetting breach of fiduciary duty is legally  
15 insufficient. Therefore, Defendant Compensia's motion to dismiss the claim for aiding and  
16 abetting is GRANTED with leave to amend.

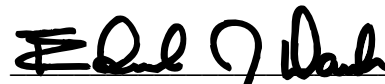
## 17 VI. CONCLUSION

18 For the foregoing reasons, Defendants' motions to dismiss for failure to state a claim  
19 pursuant to Rule 12(b)(6) and Rule 23.1 are GRANTED.

20 IT IS HEREBY ORDERED that Plaintiff's Complaint is dismissed with leave to amend.

21 **IT IS SO ORDERED.**

22  
23 Dated: March 7, 2012

24 

25 EDWARD J. DAVILA  
26 United States District Judge  
27  
28